WATER MANAGEMENT SCHOOL 1° International Training Course

URBAN WATER RESOURCES MANAGEMENT for AFRICA
Rome, Link Campus University
22 January—3February 2018

SUSTAINABLE DEVELOPMENT and WATER RESOURCES MANAGEMENT

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Presentation Outline

- 0. Main principles on Water Management
- 1. Physicalfeatures of Italy and surface and groundwater status assessment
- 2. Administrative structure and water governance
- State-of—the-artof Water Technology in EU and Italy
- 4. Water Service (supply and sanitation) settings
- 5. OECD Principles on Water Governance

Water Use: Main principles

Water is public property and represent a resource which must be protected and used with a solidarity approach.

Every water use must take into account the needs of the future generations and their right to benefit of a good water environment

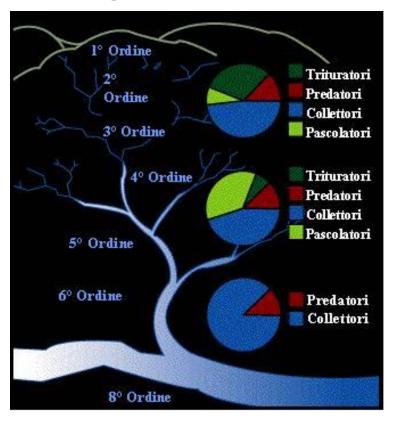
Water uses must be voted to water saving and water conservation in the way to not destroy water related heritage, the capacity of supporting water life, water ecosystems, the agriculture, water fauna and flora, geomorphologic processes and the idrological cycles.

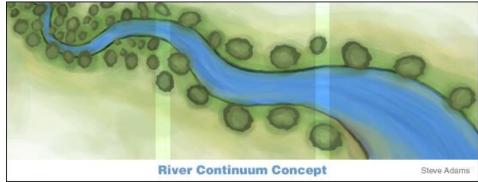
Human consumption is a priority in comparison with other uses of the same water body. Other uses are permitted only if there is enough resource and there is not any risk of deteriorate the quality of the water body for the human consumption.

shredders microbes collectors trout collectors periphyton course particulate matter smallmouth microbes shredders bass predators 3 particulate vascular hydrophytes Stream Size (order) et al., 1980) perch course particulate matter particulate matter fine particulate 8 microbes phytoplankton collectors predators catfish zooplankton шишиши (From Vannote et al., 1980) Relative Channel Width

Ecological Approach:

- Natural condition
- Ecological functions

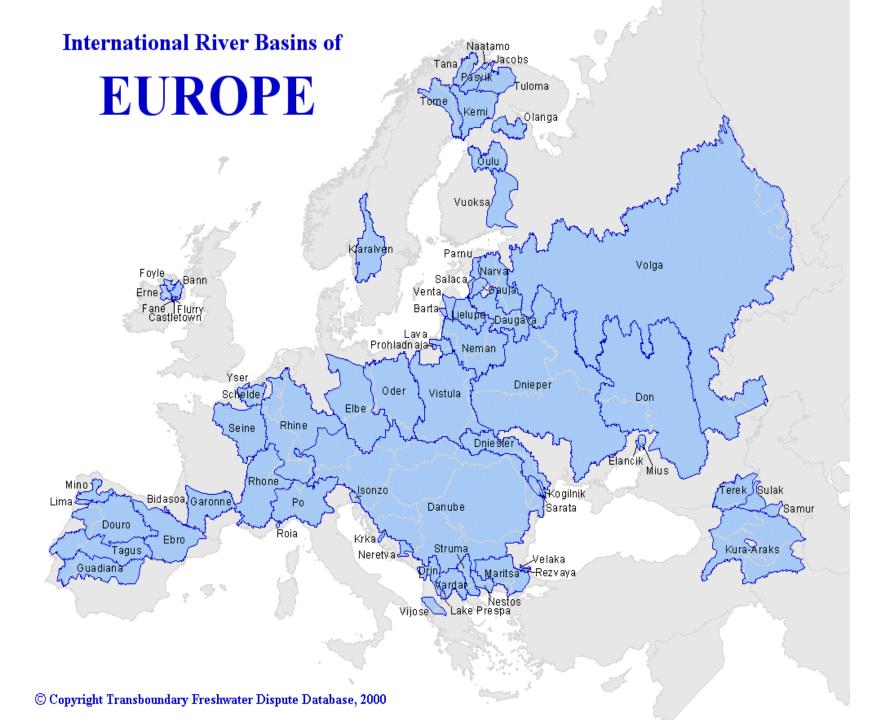




River Basin(RB)
Approach

Principal European RBs

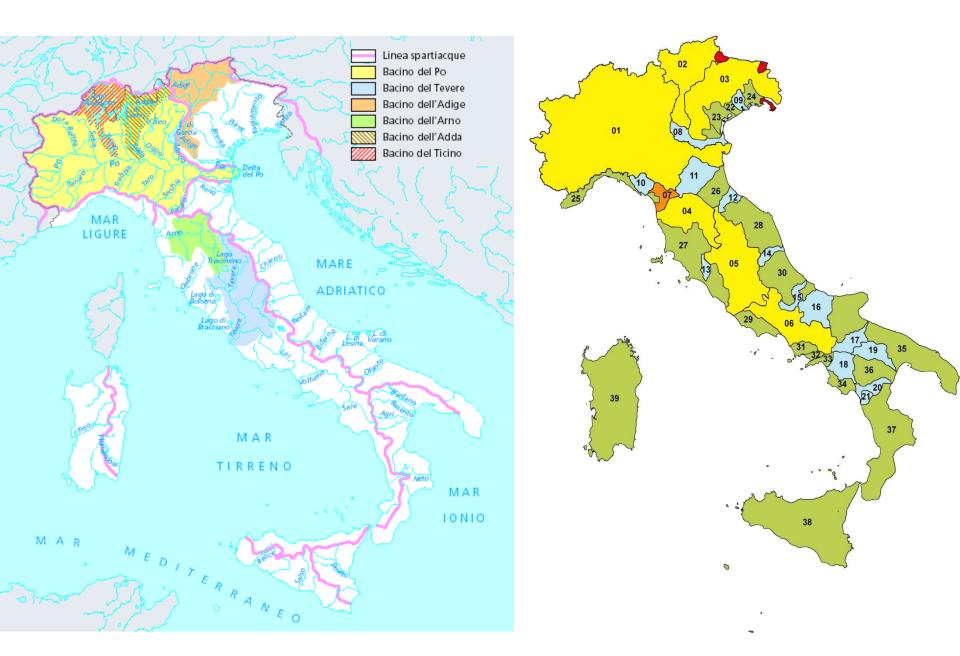




1.

Physical features of Italy and surface and groundwater status assessment

Geographical structure of Italy



The EU Water Framework Directive (WFD)

The water assessment in Italy respondsto EU WFD

achievegoodecological status

achievegoodchemical status

achievegood quantitative status

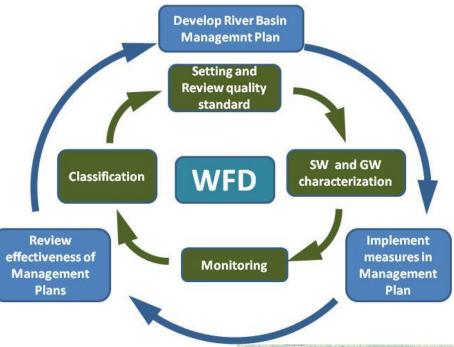
for all surface and groundwater

Toprotect

Humanhealth

Water supply

Naturalecosystem



WFD: Protect and manage all European water, based on natural and hydrological standard: the RIVER BASIN



The RIVER BASIN approachis the best way tomanage water



The maintoolfor water protection and management is the River Basin Management Plan (based on a six-yearperiod)

Source: www.adbpo.it (Po River Basin Authority)



Hydrologicalfeatures of Italy (catchmentlayer and River BasinDistrict - RBD)

Italy has a total surfaceofabout 300.000 sq km and a population of 60 millioninhabitants

According to the Water

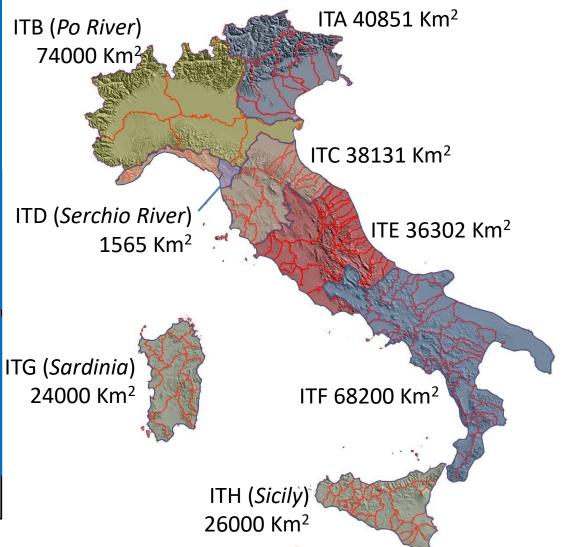
FrameworkDirective (2000/60/CE) Italy isdivided in 8 River BasinDistrict

The largestoneis the Po RB District (74000 sq Km), which corresponds to the Po catchment area

Po river is the longest in Italy, with a length of 655 Km and an average discharge of 1500 cum/s

The flow regime of Italian rivers is characterized by large flow variation between the minimum flow (in summer in the southern regions) and sudden winter floods

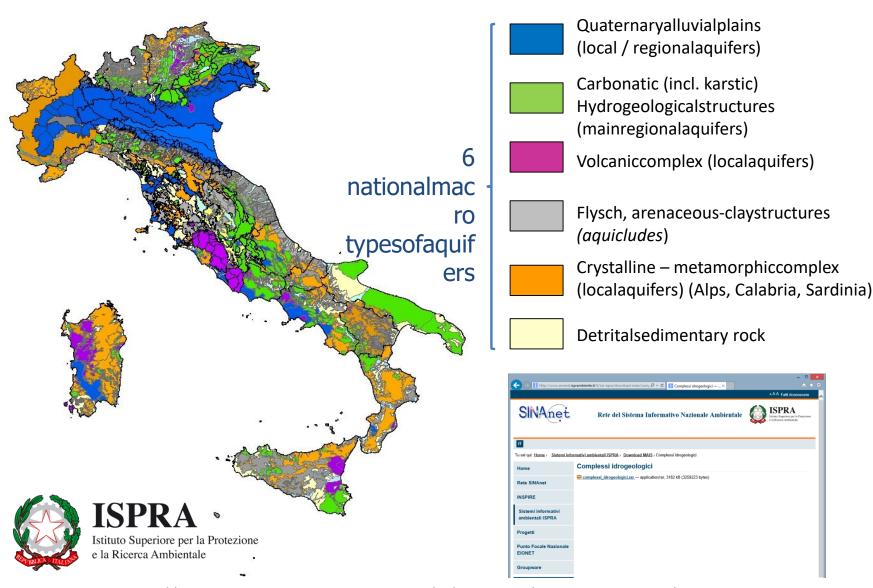




Source ISPRA (http://www.sinanet.isprambiente.it/it/sia-ispra/download-mais/bacini-idrografici-principali)

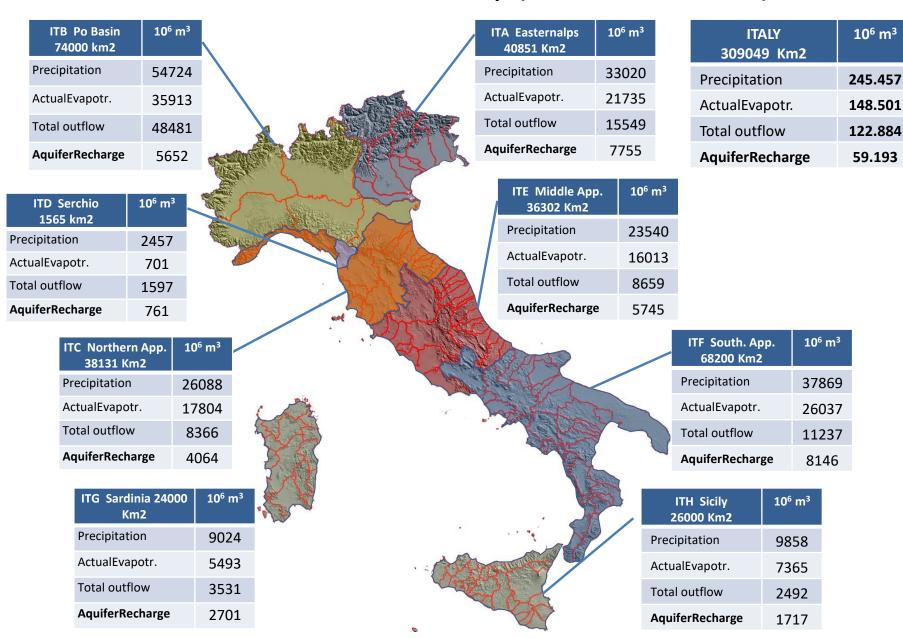


HydrogeologicalfeaturesofItaly (Hydrogeologicalcomplex)

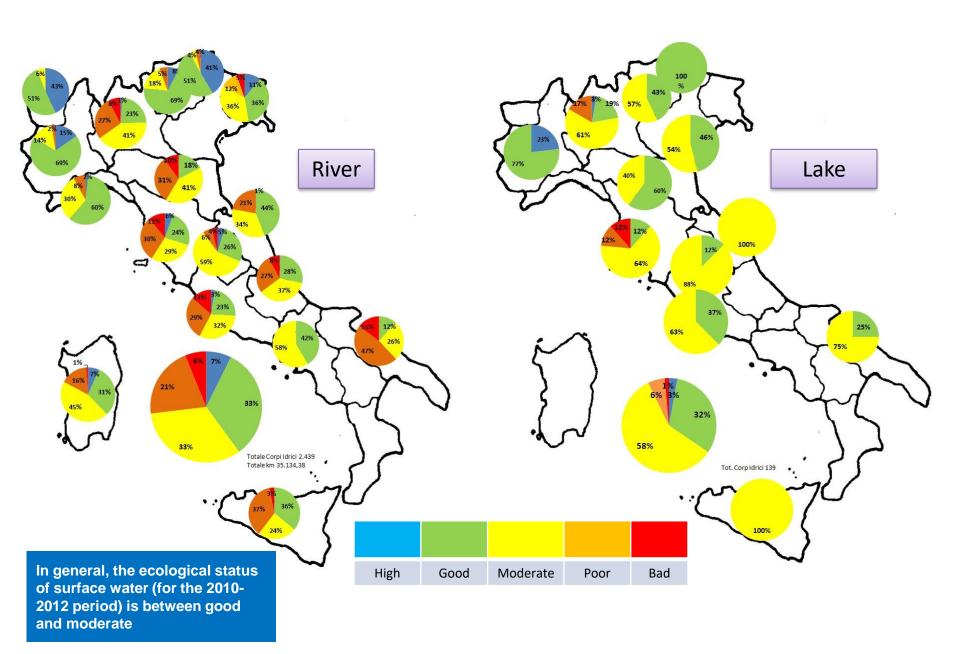


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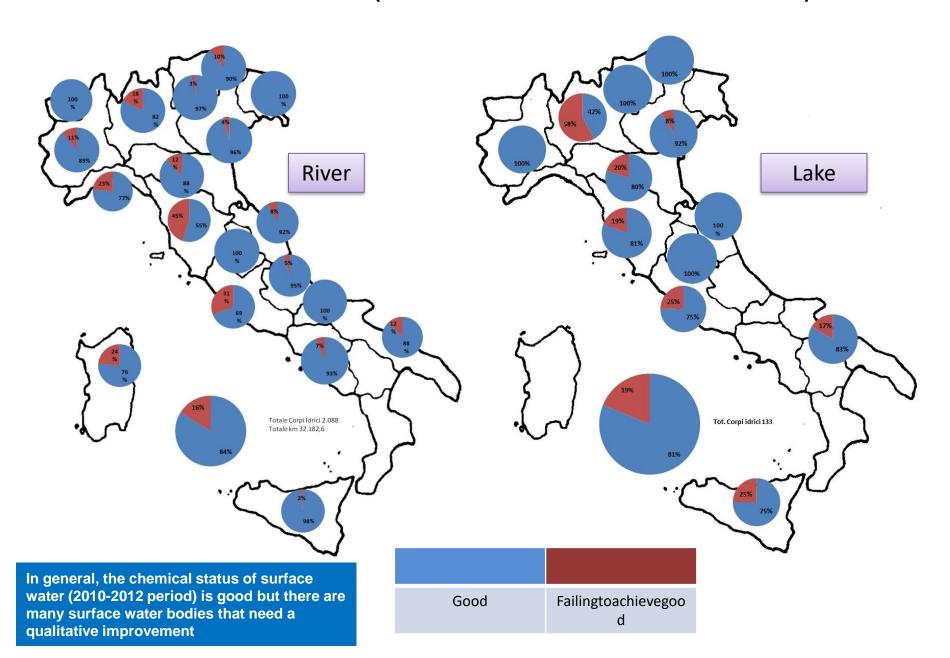
Water resources in Italy (LTAA 2001-2010)



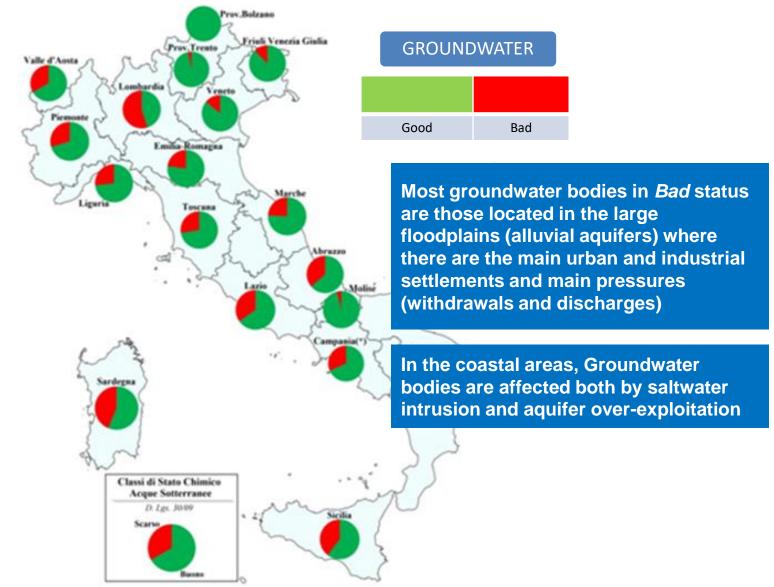
Ecological status (Fieldclassification 2010-2012)



Chemical status (Fieldclassification 2010-2012)



Groundwaterchemical status (SCAS) (sampling station 2013)



2. Administrative structure and water governance

RIVER BASIN APPROACH

 IWRM Concept – Integrated Water Resource Management, for both water quality and quantity purposes, should be carried out at the most appropriate physical and geographical scale: this is the catchment scale. Therefore it is extremely important to match the administrative area with the delimitation of main river basins and subbasins.

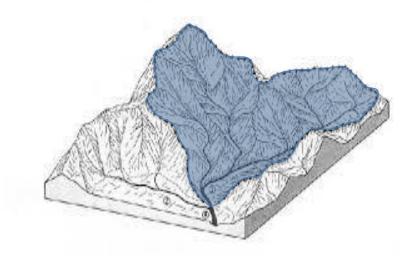
RIVER BASIN APPROACH

RIVER BASIN

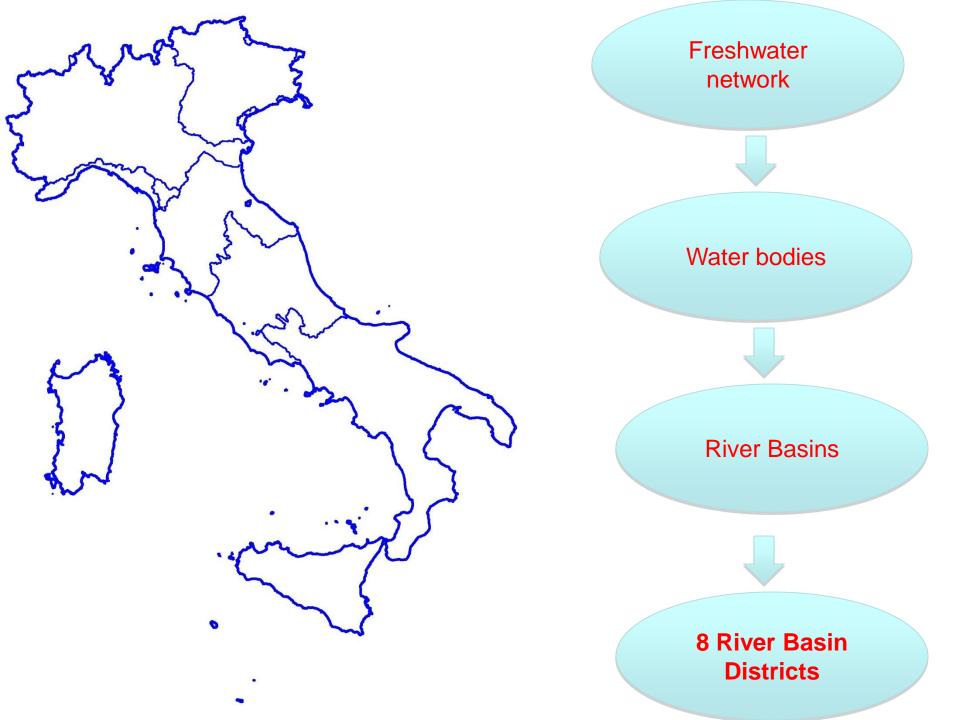


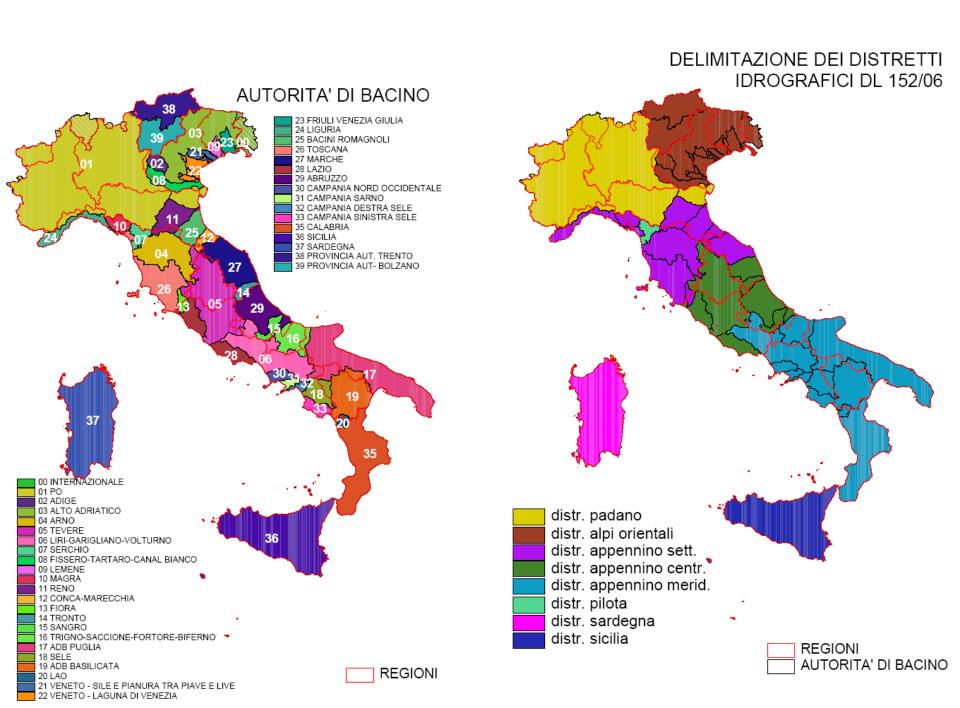
The territory in which all rivers and surface run-off flow through a series of streams, rivers and lakes toward a particular point (lake or a river confluence) and fall in a water course



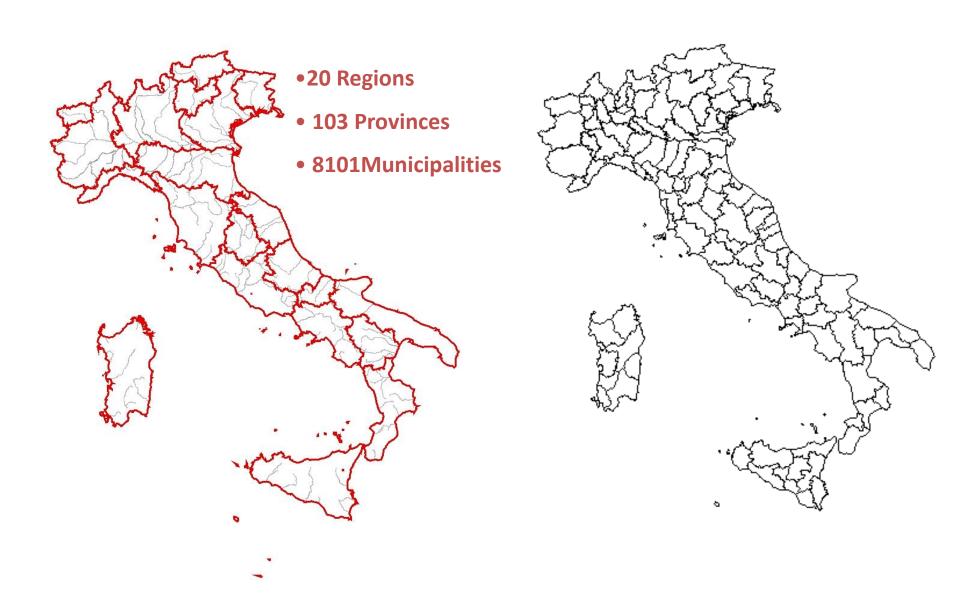


Territorial unit: one or more neighboring river basins and their associated groundwater and coastal waters, which is the main management unit of the river basins.





Regions, Provinces and Municipalities



Institutional setting

•Italy's water institutional organisation is characterised by multiple actors involved at central government level, and a wide range of authorities at the subnationallevel.

•The main governance challenges lie in the need to integrate different sectoral and territorial institutions in water strategic planning and design at central government level, and to co-ordinate activities across diverse subnational actors and

National level (Ministries)

• The Ministry of the Environment, Land and Sea (IMELS): Since 1999, the IMELS has been responsible for water policy and co-ordinating river basin authorities. It is in charge of planning, priority-setting and establishing overall frameworks for water resources management and water services provision (quality, continuity, access and tariffs).

Other ministries involved in water management:

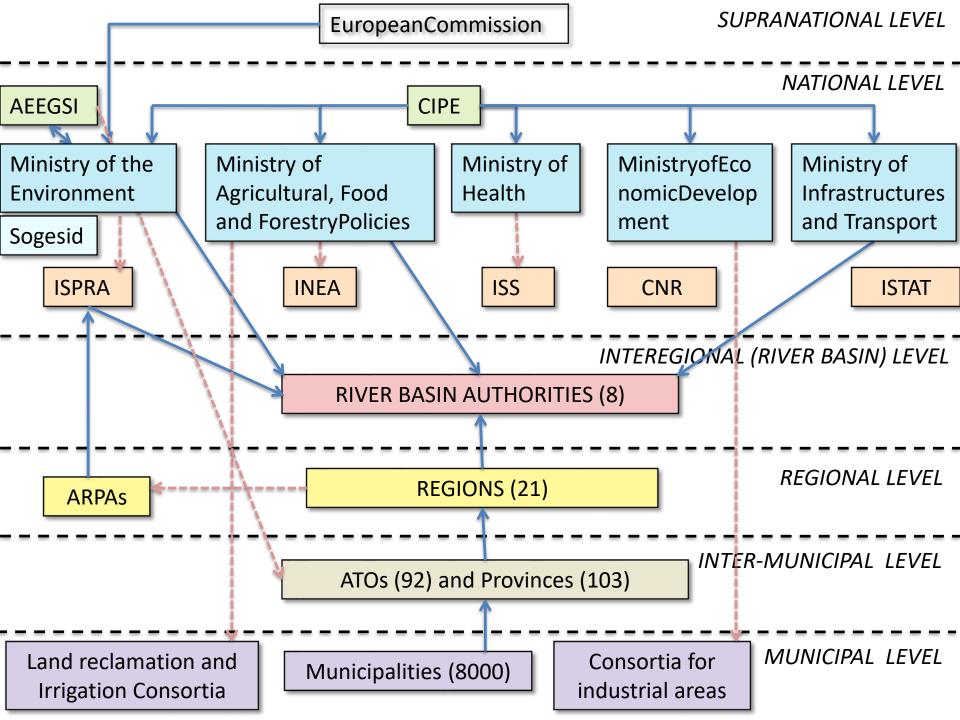
- the Ministry of Agricultural, Food and Forestry Policies (MIPAAF),
 which plays a crucial role in strategic planning, priority-setting,
 information, monitoring and evaluation related to water for irrigation
 agricultural practices and related to nitrogen and pesticide use;
- the Ministry of Infrastructure and Transport (MIT), which manages national scale infrastructure (i.e. long-distance water transfers);
- the Ministry of Economic Development (MISE), which plays an equivalent role regarding water use by industries;
- the Ministry of Health, which oversees drinking water standards and is involved in water monitoring, including that of bathing waters.

National level: central Authorities, Agencies and Institutes

- Inter-ministerial Committee for Economic Planning (CIPE), decides about financial programmes.
- Regulatory Authority for Electricity, Gas and Water (AEEGSI), since 2011, responsible for monitoring implementation of water services, proposing rules for tariff definition and tariff setting, as well as protecting customers' interests.
- The Institute for Environmental Protection and Research (ISPRA), under the IMELS, is responsible for technical support for defining rules, norms and standards for water discharges, collecting geophysical and meteorological data, and co-ordinating the action of Italy's regional environmental protection agencies (ARPAs), which operate in each region.
- SOGESID, in house providing society of IMELS, it performs technical assistance to central and local administrations on environmental issues.
- Institute for statistics and data management ISTAT, responsible for data collection and management, periodically producing reports and figures on statistics.
- National Research Centre (CNR) and National Water Research Institute (IRSA CNR), responsible for scientific research on water disciplines.
- National High Institute for Health (ISS), responsible for the research on the field of human and environmental health.
- National Institute for the Economy applied to the Agricultural Sciences (INEA), responsible
 for information collection and data processing on economic aspect in agricultural policies.

Subnational level

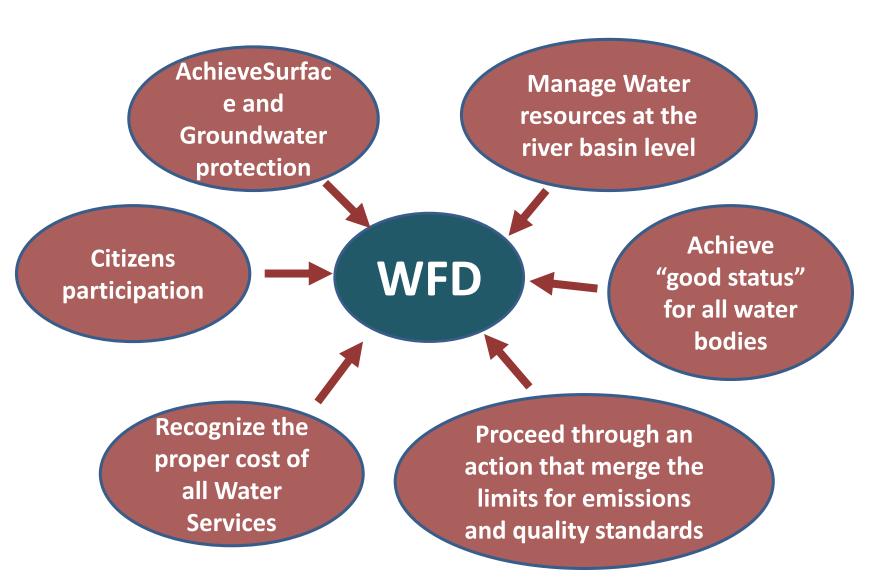
- Regions (and provinces), which are responsible of all the administrative tasks in water management. Regions oversee quality and quantity monitoring of surface and groundwater (ARPAs), design plans for water use, update planning instruments, and regulate water service investment plans. They are also responsible for water licensing, compliance monitoring, and administrative non-compliance response.
- River basin authorities, which are responsible for drawing up river basin management plans and ensuring consistency between the river basin plans and European, national, regional and local rules.
- Optimal Management Area Entities (Authorities) AATOs, which are inter-municipal structures responsible for contracting and overseeing the provision of drinking water and wastewater services to the population in areas under their jurisdiction. They develop technical and financial plans, select operators, decide on service levels and tariffs, and enforce water service contracts. All local authorities covered by an AATO adhere to it and take part in its decision making and management process.
- Reclamation and Irrigation Boards, farmers associations which control land reclamation and water distribution for irrigation. They are managed by associations of landowners.
- Local communities, which take part in the implementation of water management plans adopted by each region; their competences therefore vary across the country.

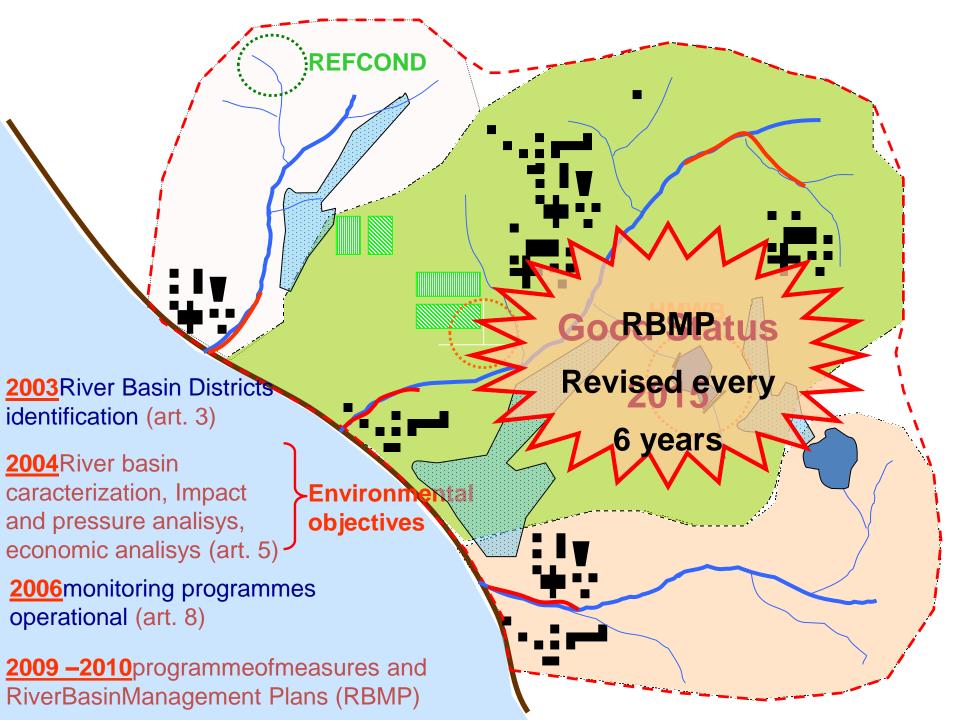


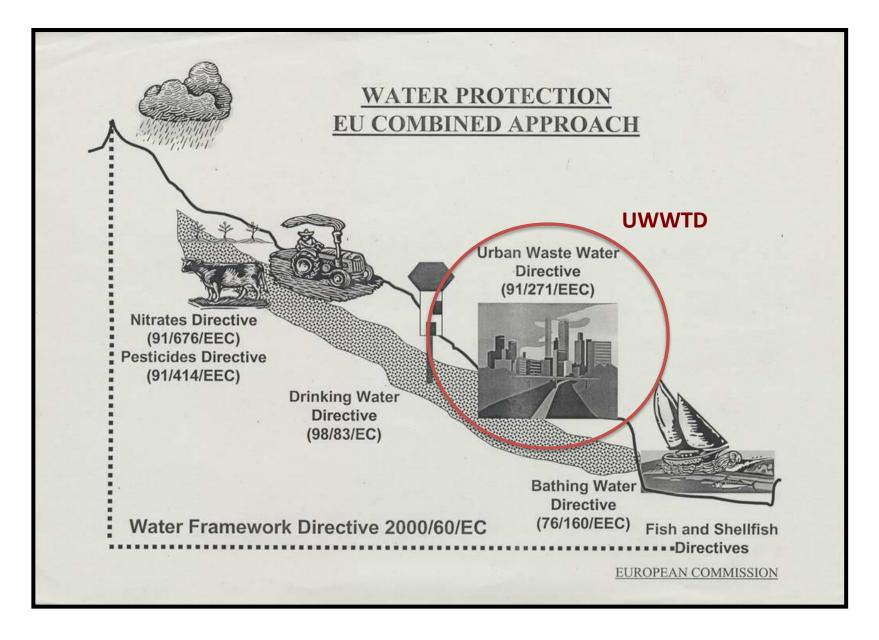
3.

State-of-the-artof Water Technology in EU and Italy

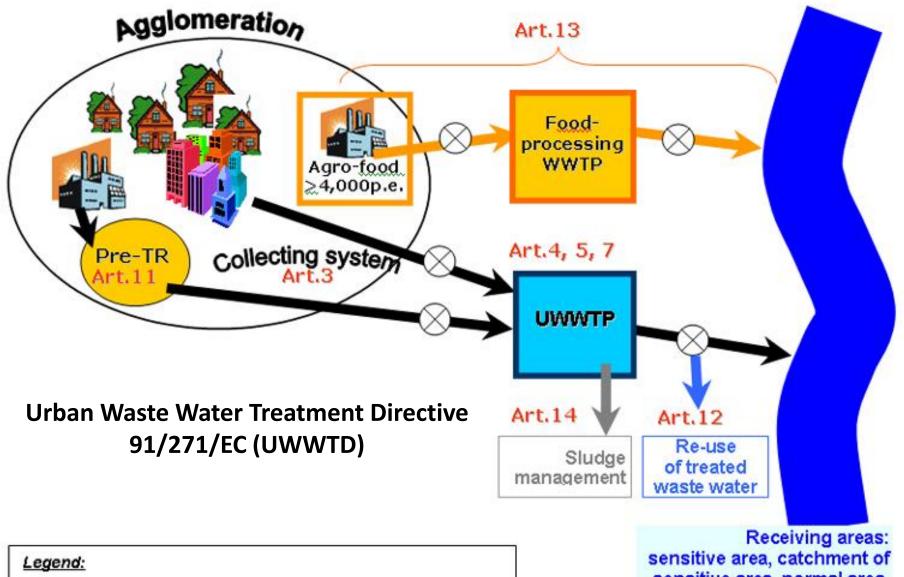
EU Water Framework Directive (WFD)







- √ use of best available techniques for point source discharge
- √ application of best environmental practices for diffuse pollution



Pre-TR = pre-treatment

Agro-food = food-processing industries

UWWTP = urban waste water treatment plant

Agro-food >4000p.e. = food-processing industry

Art.3, 4, 5, 7, 11, 12, 13, 14 = articles of the Directive 91/271/EEC

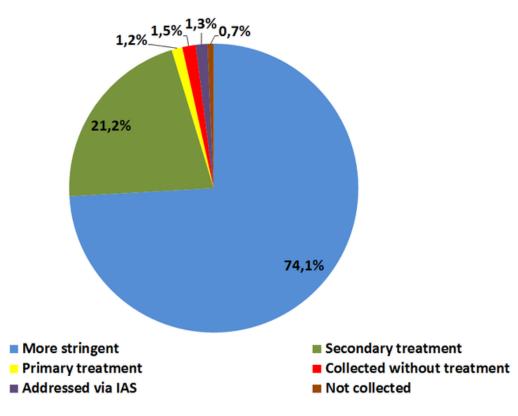
sensitive area, normal area, less sensitive area

Urban Waste Water Treatment Directive 91/271/EC (UWWTD)

♦ Secondary treatment is the basiclevelthatshouldbeprovided, with more stringent treatment beingrequired in sensitive areasand theircatchments;

❖Forcertaindischarges in coastalwaters treatment maybelessstringent (i.e. primary treatment) under certainconditions and subjectto the agreement of the EuropeanCommission;

❖Foragglomerationswith a populationequivalentoflessthan 2000 butequippedwith a collecting system, appropriate treatment mustbeprovided.



Typeofwaste water treatment in EU big cities (agglomerationsof more than 150 000 p.e.) expressedas % of total generatedloadtreated

Parameters	Concentration	percentage of reduction (¹)	Reference method of measurement
Biochemical oxygen demand (BOD5 at 20 °C) without nitrification (2)	25 mg/l O ₂	70-90 40 under Article 4 (2)	Homogenized, unfiltered, undecanted sample. Determination of dissolved oxygen before and after five-day incubation at 20 °C ± 1 °C, in complete darkness. Addition of a nitrification inhibitor
Chemical oxygen demand (COD)	125 mg/l O ₂	75	Homogenized, unfiltered, unde- canted sample Potassium dich- romate
Total suspended solids	35 mg/l (3) 35 under Article 4 (2) (more than 10 000 p.e.) 60 under Article 4 (2) (2 000-10 000 p.e.)	90 (3) 90 under Article 4 (2) (more than 10 000 p.e.) 70 under Article 4 (2) (2 000-10 000 p.e.)	 Filtering of a representative sample through a 0,45 μm filter membrane. Drying at 105 °C and weighing Centrifuging of a representative sample (for at least five mins with mean acceleration of 2 800 to 3 200 g), drying at 105 °C and weighing
(1) Reduction in relation to the lo		rganic carbon (TOC) or total	oxygen demand (TOD) if a relationship

Minimum

⁽²⁾ The parameter can be replaced by another parameter: total organic carbon (TOC) or total oxygen demand (TOD) if a relationship

can be established between BOD5 and the substitute parameter.

⁽³⁾ This requirement is optional.

Requirementsfordischargesfromurbanwaste water treatment plantsto sensitive areas

Parameters	Concentration	Minimum percentage of reduction (')	Reference method of measurement	
Total phosphorus	2 mg/l P (10 000 - 100 000 p. e.) 1 mg/l P (more than 100 000 p. e.)	80	Molecular absorption spectro- photometry	
Total nitrogen (2)	15 mg/l N (10 000 - 100 000 p. e.) 10 mg/l N (more than 100 000 p. e.) (3)	70-80	Molecular absorption spectro- photometry	

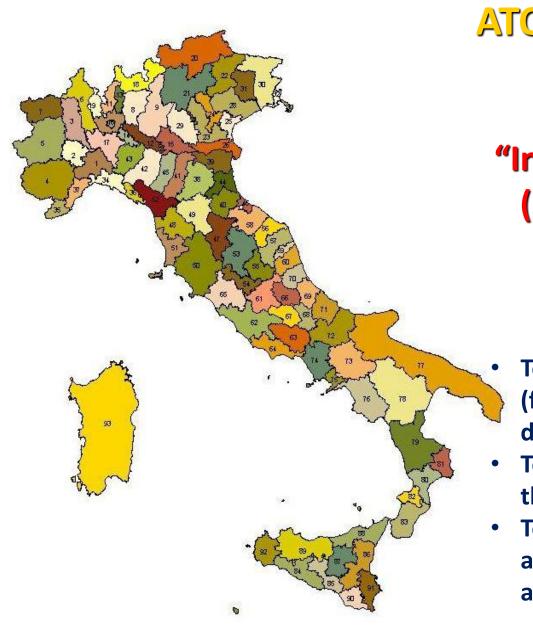
⁽¹⁾ Reduction in relation to the load of the influent.

⁽²⁾ Total nitrogen means: the sum of total Kjeldahl-nitrogen (organic N + NH3), nitrate (NO3)-nitrogen and nitrite (NO2)-nitrogen.

⁽³⁾ Alternatively, the daily average must not exceed 20 mg/l N. This requirement refers to a water temperature of 12° C or more during the operation of the biological reactor of the waste water treatment plant. As a substitute for the condition concerning the temperature, it is possible to apply a limited time of operation, which takes into account the regional climatic conditions. This alternative applies if it can be shown that paragraph 1 of Annex I.D is fulfilled.

3.

Water Service (supply and sanitation) settings



ATO: "Optimal Management Areas"

To carry out the "IntegratedWater Service" (supply and sanitation)

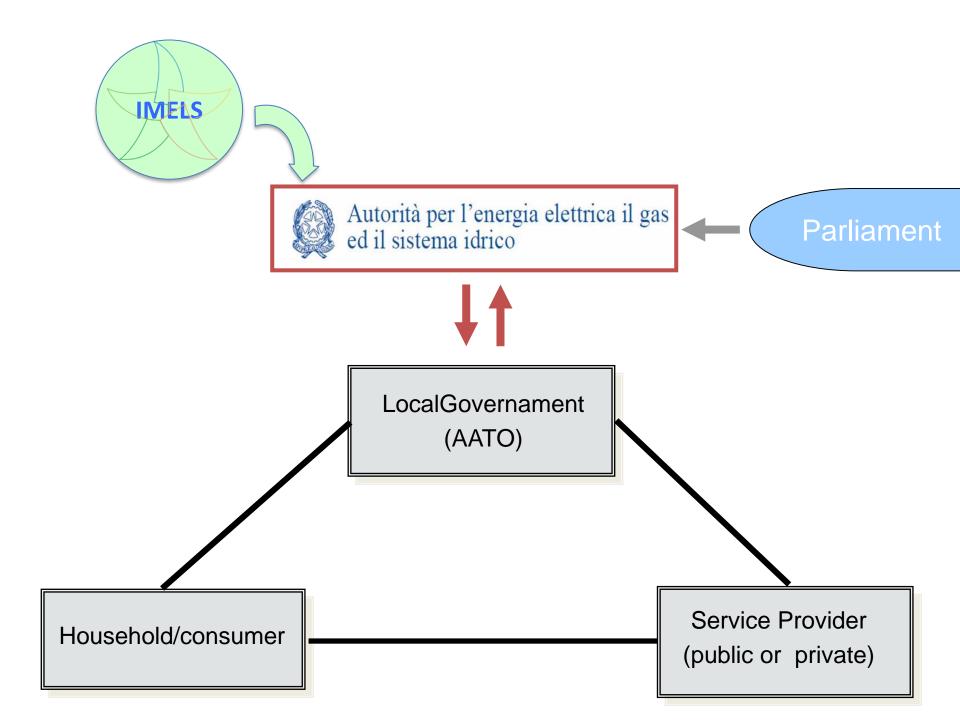
Integration:

To manage the whole Water Cycle (from the abstraction to the discharge)

- To overcome the fragmentation of the management
- To apply a sustainable development approach (social, environmental and economic sustainability)

Water Service (supply and sanitation): MainActorsinvolved

- The Region
- The body for the Optimal Management Area cooperation (AATO)
- The industrial manager of the integrated water service



The role of the ATO Authority

The Authority of the optimal management area draw up the ATO plan for the assignment of the management of the water service. The ATO Plan contain:

- Survey of the existing infrastructures
- Program of Interventions
- Organizational and management schemes
- Economic and financial programs
- **Establishment of the tariff applied to the users**

The ATO Plan

The ATO Plan is the main tool for the organization of the Integrated Water Service within the ATO, ensuring an efficient, effective and sustainable service. In general the Plan is the key instrument for activating and governing the Integrated Water Service

The plan allow the ATO Authority to establish the objectives for the quality and the quantity of the service, to determine the investments necessary to meet those objectives, to decide the water pricing approach and decide upon the assignment of the management

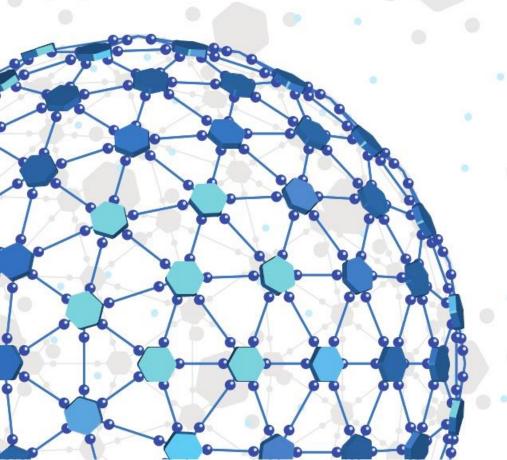


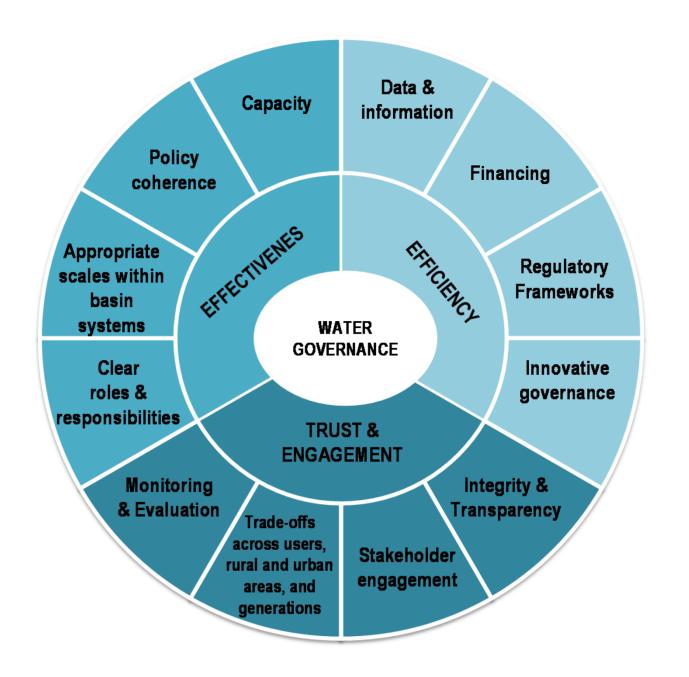


OECD Principles on Water Governance

Welcomed by Ministers at the OECD Ministerial Council Meeting on 4 June 2015

Directorate for Public Governance and Territorial Development





Enhancing the effectiveness of water governance

Principle1. Clearly allocate and distinguishroles and responsibilities for water policymaking, policy implementation, operational management and regulation, and fosterco-ordination across these responsible authorities.

Tothateffect, legal and institutional frameworks should:

- a) Specify the allocation of roles and responsibilities, acrossalllevels of government and water-related institutions in regard to water
 - -Policy-making, especiallyprioritysetting and strategic planning;
 - -Policy implementationespecially financing and budgeting, data and information, stakeholder engagement, capacity development and evaluation;
 - -Operational management, especially service delivery, infrastructureoperation and investment; and
 - -Regulation and enforcement, especially tariffsetting, standards, licensing, monitoring and supervision, control and audit, and conflict management;
- b) Help identify and addressgaps, overlaps and conflictsof interest througheffective co-ordination at and acrossalllevels of government.

Principle2. Manage water at the appropriate scale(s) withinintegrated basing overnance systems to reflect local conditions, and foster co-ordination between the different scales.

Tothateffect, water management practices and toolsshould:

- a) Respondtolong-termenvironmental, economic and social objectives with a viewtomaking the best useof water resources, throughrisk prevention and integrated water resources management;
- b) Encourage a sound hydrological cycle management from capture and distribution of freshwater to the release of wastewater and return flows;
- c) Promoteadaptive and mitigationstrategies, actionprograms and measuresbased on clear and coherentmandates, througheffectivebasin management plansthat are consistentwithnationalpolicies and localconditions;
- d) Promotemulti-levelco-operationamongusers, stakeholders and levelsofgovernmentfor the management of water resources; and,
- e) Enhanceriparianco-operation on the useoftransboundaryfreshwater water resources.

Principle 3. Encourage policy coherence through effective *cross-sectoral co-ordination*, especially between policies for water and the environment, health, energy, agriculture, industry, spatial planning and land use through:

- a)Encouraging co-ordination mechanisms to facilitate coherent policies across ministries, public agencies and levels of government, including cross-sectoral plans;
- b)Fostering co-ordinated management of use, protection and clean-up of water resources, taking into account policies that affect water availability, quality and demand (e.g. agriculture, forestry, mining, energy, fisheries, transportation, recreation, and navigation) as well as risk prevention;
- c)Identifying, assessing and addressing the barriers to policy coherence from practices, policies and regulations within and beyond the water sector, using monitoring, reporting and reviews; and
- d)Providing incentives and regulations to mitigate conflicts among sectoral strategies, bringing these strategies into line with water management needs and finding solutions that fit with local governance and norms.

Principle 4. Adapt the level of *capacity* of responsible authorities to the complexity of water challenges to be met, and to the set of competencies required to carry out their duties, through:

- a)Identifying and addressing capacity gaps to implement integrated water resources management, notably for planning, rule-making, project management, finance, budgeting, data collection and monitoring, risk management and evaluation;
- b) Matching the level of technical, financial and institutional capacity in water governance systems to the nature of problems and needs;
- c)Encouraging adaptive and evolving assignment of competences upon demonstration of capacity, where appropriate;
- d)Promoting hiring of public officials and water professionals that uses merit-based, transparent processes and are independent from political cycles; and
- e)Promoting education and training of water professionals to strengthen the capacity of water institutions as well as stakeholders at large and to foster co-operation and knowledge-sharing

Enhancing the *efficiency* of water governance

Principle 5. Produce, update, and share timely, consistent, comparable and policy-relevant water and water-related *data and information*, and use it to guide, assess and improve water policy, through:

for sharing high quality water and water-related data and information, e.g. on the status of water resources, water financing, environmental needs, socio-economic features and institutional mapping
b)Fostering effective co-ordination and experience sharing among organisations and agencies producing water-related data between data producers and users, and across levels of government;
c)Promoting engagement with stakeholders in the design and implementation of water information systems, and providing guidance on how such information should

a)Defining requirements for cost-effective and sustainable production and methods

maps, diagrams, observatories); d)Encouraging the design of harmonised and consistent information systems at the basin scale, including in the case of transboundary water, to foster mutual confidence, reciprocity and comparability within the framework of agreements between riparian countries; and

be shared to foster transparency, trust and comparability (e.g. data banks, reports,

e)Reviewing data collection, use, sharing and dissemination to identify overlaps and synergies and track unnecessary data overload.

Principle 6. Ensure that governance arrangements help mobilise water finance and allocate *financial resources* in an efficient, transparent and timely manner, through:

- a)Promoting governance arrangements that help water institutions across levels of government raise the necessary revenues to meet their mandates, building through for example principles such as the polluter-pays and user-pays principles, as well as payment for environmental services;

 b)Carrying out sector reviews and strategic financial planning to assess short
- b)Carrying out sector reviews and strategic financial planning to assess short, medium and long term investment and operational needs and take measures to help ensure availability and sustainability of such finance;
- c)Adopting sound and transparent practices for budgeting and accounting that provide a clear picture of water activities and any associated contingent liabilities including infrastructure investment, and aligning multi-annual strategic plans to annual budgets and medium-term priorities of governments; d)Adopting mechanisms that foster the efficient and transparent allocation of water-related public funds (e.g. through social contracts, scorecards, and audits); and
- e)Minimising unnecessary administrative burdens related to public expenditure while preserving fiduciary and fiscal safeguards.

Principle 7. Ensure that sound water management *regulatoryframeworks* are **effectively implemented and enforced in pursuit of the public interest,** through:

- a)Ensuring a comprehensive, coherent and predictable legal and institutional framework that set rules, standards and guidelines for achieving water policy outcomes, and encourage integrated long-term planning;
- b)Ensuring that key regulatory functions are discharged across public agencies, dedicated institutions and levels of government and that regulatory authorities are endowed with necessary resources;
- c)Ensuring that rules, institutions and processes are well-co-ordinated, transparent, non-discriminatory, participative and easy to understand and enforce;
- d)Encouraging the use of regulatory tools (evaluation and consultation mechanisms) to foster the quality of regulatory processes and make the results accessible to the public, where appropriate;
- e)Setting clear, transparent and proportionate enforcement rules, procedures, incentives and tools (including rewards and penalties) to promote compliance and achieve regulatory objectives in a cost-effective way; and
- f)Ensuring that effective remedies can be claimed through non-discriminatory access to justice, considering the range of options as appropriate.

Principle 8. Promote the adoption and implementation of *innovative* water governance practices across responsible authorities, levels of government and relevant stakeholders, through:

- a)Encouraging experimentation and pilot-testing on water governance, drawing lessons from success and failures, and scaling up replicable practices;
- b)Promoting social learning to facilitate dialogue and consensus-building, for example through networking platforms, social media, Information and Communication Technologies (ICTs) and user-friendly interface (e.g. digital maps, big data, smart data and open data) and other means;
- c)Promoting innovative ways to co-operate, to pool resources and capacity, to build synergies across sectors and search for efficiency gains, notably through metropolitan governance, inter-municipal collaboration, urban-rural partnerships, and performance-based contracts; and
- d)Promoting a strong science-policy interface to contribute to better water governance and bridge the divide between scientific findings and water governance practices.

Enhancing trust and engagement in water governance

Principle 9. Mainstream *integrity and transparency* practices across water policies, water institutions and water governance frameworks for greater accountability and trust in decision-making, through:

- a)Promoting legal and institutional frameworks that hold decision-makers and stakeholders accountable, such as the right to information and independent authorities to investigate water related issues and law enforcement;
- b)Encouraging norms, codes of conduct or charters on integrity and transparency in national or local contexts and monitoring their implementation;
- c)Establishing clear accountability and control mechanisms for transparent water policy making and implementation;
- d)Diagnosing and mapping on a regular basis existing or potential drivers of corruption and risks in all water-related institutions at different levels, including for public procurement; and
- e)Adopting multi-stakeholder approaches, dedicated tools and action plans to identify and address water integrity and transparency gaps (e.g. integrity scans/pacts, risk analysis, social witnesses)

Principle 10. Promote stakeholder engagement for informed and outcome-oriented contributions to water policy design and implementation, through:

- a) Mapping public, private and non-profit actors who have a stake in the outcome or who are likely to be affected by water-related decisions, as well as their responsibilities, core motivations and interactions;
- b)Paying special attention to under-represented categories (youth, the poor, women, indigenous people, domestic users) newcomers (property developers, institutional investors) and other water-related stakeholders and institutions;
- c)Defining the line of decision-making and the expected use of stakeholders' inputs, and mitigating power imbalances and risks of consultation capture from over-represented or overly vocal categories, as well as between expert and non-expert voices; d)Encouraging capacity development of relevant stakeholders as well as accurate, timely and reliable information, as appropriate;
- e)Assessing the process and outcomes of stakeholder engagement to learn, adjust and improve accordingly, including the evaluation of costs and benefits of engagement processes;
- f)Promoting legal and institutional frameworks, organisational structures and responsible authorities that are conducive to stakeholder engagement, taking account of local circumstances, needs and capacities; and
- g)Customising the type and level of stakeholder engagement to the needs and keeping the process flexible to adapt to changing circumstances.

Principle 11. Encourage water governance frameworks that help manage *trade-offs* across water users, rural and urban areas, and generations, through:

- a)Promoting non-discriminatory participation in decision-making across people, especially vulnerable groups and people living in remote areas;
- b)Empowering local authorities and users to identify and address barriers to access quality water services and resources and promoting rural-urban cooperation including through greater partnership between water institutions and spatial planners;
- c)Promoting public debate on the risks and costs associated with too much, too little or too polluted water to raise awareness, build consensus on who pays for what, and contribute to better affordability and sustainability now and in the future; and
- d)Encouraging evidence-based assessment of the distributional consequences of water-related policies on citizens, water users and places to guide decision-making.

Principle 12. Promote regular monitoring and evaluation of water policy and governance where appropriate, share the results with the public and make adjustments when needed, through:

- a)Promoting dedicated institutions for monitoring and evaluation that are endowed with sufficient capacity, appropriate degree of independence and resources as well as the necessary instruments;
- b)Developing reliable monitoring and reporting mechanisms to effectively guide decision-making;
- c)Assessing to what extent water policy fulfils the intended outcomes and water governance frameworks are fit for purpose; and
- d)Encouraging timely and transparent sharing of the evaluation results and adapting strategies as new information become available.

http://www.oecd.org/env/watergovernanceprogramme.htm

THANK YOU

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